

## Message Text

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PAGE 01 TOKYO 09578 260922Z  
ACTION EB-08

INFO OCT-01 EA-10 ISO-00 CAB-02 CIAE-00 COME-00  
DODE-00 DOTE-00 INR-10 NSAE-00 FAA-00 L-03 /034 W  
-----123616 261359Z /47  
R 260912Z MAY 78  
FM AMEMBASSY TOKYO  
TO SECSTATE WASHDC 8273

C O N F I D E N T I A L TOKYO 09578

E.O. 11652: GDS  
TAGS: EAIR, JA  
SUBJECT: CIVAIR:NARITA USER CHARGES

REF: (A) TOKYO 9212, (B) STATE 128813

SUMMARY: IATA/NTIAA USER CHARGES MEETING ADJOURNED  
WITHOUT RESOLVING LANDING FEE ISSUE. NTIAA  
WANTS FEE RAISED TO PAY FOR NOISE ABATEMENT AND DEBT  
INCURRED BY AIRPORT OPENING DELAYS AND SECURITY  
EXPENDITURES. IATA DOES NOT RECOGNIZE FEES FOR NOISE  
AND QUESTIONS CHARGES FOR SECURITY. NEW MEETING  
TENTATIVELY SCHEDULED FOR AUGUST 2-4, 1978. END SUMMARY.

1. PAN AM DELEGATE TO IATA/NTIAA (NEW TOKYO INTER-  
NATIONAL AIRPORT AUTHORITY) USER CHARGES MEETING  
TOLD EMBOFF THAT LATE NIGHT SESSION MAY 25 WAS ADJOURNED  
WITHOUT RESOLVING LANDING FEE ISSUE. NTIAA STOOD BY  
DECISION TO RAISE LANDING FEES TO 1900 YEN PER AIRCRAFT  
TON BY SAYING THE FEE WAS NON-NEGOTIABLE BY ORDER OF  
THE JAPAN CAB AND MINISTER OF FINANCE.

2. NTIAA SAID THE HIGHER FEE IS JUSTIFIED BECAUSE  
OF SPECIAL NOISE FEES WHICH WILL BE DOUBLED AS OF  
SEPTEMBER 1. IF NARITA'S FEE IS NOT INCREASED,  
THEY SAID, NARITA'S NOISE FEES WILL BE LESS  
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THAN THOSE OF ANY OTHER JAPANESE AIRPORT. IATA  
RESPONDED THAT THE TOTAL FEE WOULD STILL BE ONE OF THE  
HIGHEST IN THE WORLD AND REFUSED TO RECOGNIZE NOISE  
FEES. NTIAA THEN NOTED THAT OPENING DELAYS AND  
SECURITY EXPENDITURES HAVE CAUSED THE AIRPORT AUTHORITY  
TO BORROW ABOUT 15 BILLION YEN OF FIRST YEAR, SHORT-TERM  
DEBT. THEY COULD NOT SERVICE THE DEBT WITHOUT

INCREASED CHARGES THEY SAID. IATA NOTED THAT THE AIRLINES SHOULD NOT BE FORCED TO PAY FOR SECURITY PRECAUTIONS AGAINST CIVIL DISORDER.

3. THE PAN AM DELEGATE SAID IATA NOW WANTS TO SEE IF THEY CAN PRESENT THEIR CASE TO THE JCAB AND MOF BY AUGUST 1. SHE SAID SHE DOUBTED THAT CARRIERS WERE WILLING TO MAKE A MAJOR ISSUE OF THE FEE IF NO PROGRESS IS MADE IN NEGOTIATIONS BY SEPTEMBER 1. AN ALTERNATIVE, SHE SAID, WOULD BE TO HAVE HAMMERSCHOLD RETURN IN JULY AND TALK TO GOJ OFFICIALS.

4. ANOTHER MEETING BETWEEN IATA AND NTIAA HAS BEEN TENTATIVELY SCHEDULED FOR AUGUST 2-4, 1978. THE POSSIBILITY THAT PASSENGER CHARGES MAY BE RAISED WAS NOT BROUGHT UP IN THIS ROUND OF DISCUSSIONS.

5. COMMENT: PAN AM HAS SAID A 300 YEN INCREASE PER AIRCRAFT TON WOULD COST THEM OVER 750,000 DOLLARS PER YEAR. NORTHWEST AND JAL WOULD BE SIMILARLY AFFECTED. COMING AT A TIME WHEN THERE IS CONSIDERABLE PRESSURE TO LOWER FARES AND INCREASE COMPETITION, THEY SAID THE AIRLINES WITH THE LARGE, WIDE-BODIED JETS WILL BE SEVERELY DISADVANTAGED IN COMPETING WITH MOST OTHER AIRLINES WHICH FLY SMALLER AIRCRAFT. THERE IS ALSO A RELUCTANCE TO ASK FOR DIRECT USG SUPPORT AND CONFIDENTIAL

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HAVE THE LANDING FEES BECOME A NEGOTIABLE CHIP WITH OTHER ISSUES.  
MANSFIELD

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NNN

## Message Attributes

**Automatic Decaptioning:** X  
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**Current Classification:** UNCLASSIFIED  
**Concepts:** AIRPORT FEES, NARITA AIRPORT  
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**Copy:** SINGLE  
**Draft Date:** 26 may 1978  
**Decaption Date:** 01 jan 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
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**Disposition Date:** 20 Mar 2014  
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**Disposition Remarks:**  
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**Subject:** CIVAIR:NARITA USER CHARGES  
**TAGS:** EAIR, JA, US  
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**Type:** TE  
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